Road Safety Country Overview October 2012

The Netherlands





In the Netherlands, cycling is a common way of

transport.

Structure and Culture

Basic data

Table 1: Basic data of the Netherlands in relation to the European average. (Sources: [1] OECD/ITF, 2011; [2] Eurostat; [3] DG-TREN, 2005; [4] CIA)

Basic data of the Netherlands	European average
 Population: 16.6 million inhabitants (2010) [2] 	17.1 million (2010 ¹) [1,2]
 Area: 33 800 km² (2010) (18.4% water) (2010) 	156 225 km ² (2010) [1,3] 3% water (2010) [4]
 Climate and weather conditions (capital city; 2010): Averages winter temperature 5°C, Averages summer temperature: 13 °C Annual precipitation level: 735 mm 	(2010) 6°C 16°C 747 mm
 Exposure: 133.8 billion vehicle km (2003) (80% passenger cars, 19% goods motor vehicles, 1% motorcycles; 2000) 	168 billion vehicle km (2010 ⁱⁱ) [1]
 0.56 motorised vehicles per person (2010) 	0.7(2010 ^{1, 11}) [1,2]

Country characteristics

Table 2: Characteristics of the Netherlands in comparison to the European average.

 (Sources: [1] OECD/ITF, 2011; [2] Eurostat; [3] national sources)

Characteristics of the Netherlands	European average
 Population density: 490 inhabitants/km² (2010) [2] 	110 inhabitants km ²
	(2010 ⁱ) [1,2,3]
 Population composition (2009) [2]: 	
18% children (0-14 years),	16% children,
67% adults (15-64 years),	67% adults,
15% elderly (65 years and over)	17% elderly (2009 ^{III}) [1,2]
– Gross Domestic Product (GDP) per capita: €35 600 (2010) [2]	€26 100 (2010) [1,2]
 63% of population lives inside urban area (2010) [2] 	42% (2010 ^{iv}) [1,2]
- Special characteristics: The Netherlands are flat, and cycling	
is a very common way of transport.	



- Based on 30 European countries; data of HU = 2009.
- ⁱⁱ Based on 15 European countries (excl. BG, CY, EE, EL, ES, HU, IT, LT, LU, LV, MT, PL, PT, RO, SK); data of CZ,
 - IE, SE, NO (2009); data of AT, BE, DK (2008); Data of UK (2006); data of NL (2003). ⁱⁱⁱ Based on 27 European countries (excl. LT, NO, PL); data of BE, UK (2008).
 - ^{iv} Based on 29 European countries (excl. E1, 14

Structure of road safety management

- A large part of road safety policy is decentralised in the Netherlands.
- On a national level, RS plans are formulated by the Ministry of Infrastructure and Environment, in close cooperation with regional and local authorities.
- Regional and local authorities transform the national plans into regional and local plans and products.

The following key-actors are responsible for road safety (RS) management:

|--|

Key functions	Key actors
 Formulation of national RS strategy Setting targets Development of the RS programme 	 Ministry of Infrastructure and Environment (I&M): targets and main themes. Provinces: regional RS programmes. Municipalities and water boards: local RS programmes.
2. Monitoring of the RS development in the country	 I&M: national numbers and themes Provinces: monitor developments within their region.
3. Improvements in road infrastructure	 National road authority (Rijkswaterstaat): national roads Provincial authority: provincial roads Municipalities: municipality roads Water boards: water board roads
4. Vehicle improvement	Vehicle Technology and Information Centre (RDW)
5. Improvement in road user education	 Dutch Driving Test Organisation (CBR) Regional Road Safety Bodies (ROV)
6. Publicity campaigns	 I&M: national campaigns; ROVs: regional and local campaigns; Safe Traffic Netherlands (VVN); TeamAlert: peer-group campaigns directed at youngsters.
7. Enforcement of road traffic laws	 Police Bureau of Traffic Enforcement of the Public Prosecution Service (Landelijk Parket Team Verkeer);
8. Other relevant actors	 Interest groups such as: Royal Dutch Touring Club ANWB, Dutch Traffic Safety Association (VVN), Dutch Cyclist Union, RAI Association, BOVAG Association, Dutch Association of Insurers; Information and Technology Platform for Infrastructure, Traffic, Transport and Public Space (CROW); Knowledge Platform for Traffic and Transport (KpVV) Centre for Transport and Navigation (DVS); Research institutes: SWOV, TNO, Dutch Safety Board Consultants.

The Ministry of Infrastructure and Environment is the key actor for the formulation of national RS strategy in the Netherlands.



Attitudes towards risk taking

- Dutch drivers report somewhat more hazardous driving behaviour than drivers in other countries.
- Dutch drivers are more in favour for higher penalties of drink-driving than drivers in other countries. Dutch drivers are less in favour of higher BAC levels and higher speeding penalties.
- As compared to drivers in other countries, more Dutch drivers expect to be checked for speed but fewer expect to be checked for alcohol.

Table 4: Road safety attitudes and behaviour of drivers (Source: SARTRE, 2004)

	The Netherlands	SARTRE
		average
Self-reported driving behaviour	% of drivers that s	how behaviour
	often or more	
Too close following	12%	9%
Inappropriate overtaking	4%	5%
Exceeding speed limit on motorways	31%	25%
Exceeding speed limit on main inter-urban roads	22%	18%
Exceeding speed limit on country roads	14%	13%
Exceeding speed limit in built-up areas	7%	8%
Support of stricter legislation	% of drivers that support stricter	
	legislation	
Higher penalties for speeding offences	49%	60%
Higher penalties for drink-driving offences	95%	88%
Lower BAC levels	2%	8%
Perceived probability of being checked	% of drivers that b	elieve that
	probability is high	
Speeding	27%	18%
Alcohol use	3%	9%

Legend

(comparison of country attitude in relation to average attitude of other SARTRE countries):

- 2-9% better
- 10-19% better
- \geq 20% better
- 2-9% worse
- 10-19% worse ≥ 20% worse



Dutch drivers are less in favour of higher speeding penalties than drivers in other countries.





The Sustainable Safety vision is a cornerstone of the RS policy in the Netherlands.

Programs and measures

Road safety strategy of the country

- As from the '90s, a large part of the road safety strategy is based on a safe system approach which is called 'Sustainable Safety'.
- The five principles of Sustainable Safety are: 1) functionality of roads, 2) homogeneity of masses and/or speed and direction, 3) predictability of road course and road user behaviour by a recognizable road design, 4) forgiveness of the environment and of road users, and 5) state awareness by the road user.

(Source: national sources)

National strategic plans and targets

 The Dutch Mobility Paper (2005-2020) sets the current road safety policy outline. Additionally, there is a strategic road safety plan (2008-2020), which is currently updated and will be updated from now every two years.

Targets:

Table 5: Road safety targets for the Netherlands

Year	Fatalities (real numbers)	Serious injuries
2020	Max 580 (-80 by the national government)	Max. 10600

*new definition: injured people with a Maximum Abbreviated Injury Score of 2 or more (MAIS2+))

Priority topics:

- o Cornerstones: integral approach, cooperation, and Sustainable Safety
- Vulnerable road users,
- o Novice drivers,
- o Mopeds and motorcycles,
- o Impaired driving,
- Speeding,
- Alcohol and drugs,
- $\circ~$ 50 and 80 km/h roads,
- o Vans and trucks, and single-vehicle conflicts.

(Source: national sources)

Road infrastructure

In The Netherlands, roads are categorized in the following classes with corresponding speed limits and design guidelines:

Table 6: Description of the road categories and their characteristics in The Netherlands (Source: TiS.PT, 2003; national information).

Road type	Speed limit (km/h)
Urban road	70/50/30
Rural road	60/80/100
Motorways	120/100/80

- Special rules for:

- Light motorcycles (A1; until 18 years): 80 km/h
- o Trucks: 80 km/h



Transport

Infrastructural guidelines in the Netherlands are directed at traffic calming and improving recognisability of road categories.

The Netherlands has a 0,2‰ drinkdriving limit for novice drivers, as

is the case in 30% of the European countries.

- Guidelines and strategic plans for infrastructure are available in the Netherlands and mainly cover topics like:
 - Traffic calming measures (e.g. roundabouts, speed humps, 30 km/h zones, schools zones etc.)
 - Recognisability of roads (e.g. separation of driving directions, shoulder markings, speed limits etc.);
 - Traffic guidelines for tunnels.

Table 7: Obligatory parts of infrastructure management in the Netherlands and other European countries. (Sources: [1] DG-TREN, 2010; [2] national sources)

Obligatory parts in the Netherlands:	European countries with obligation
Safety impact assessment: no [2]	-
Road safety audits: no [1]	50%
Road safety inspections: no [1]	60%
Black spot treatment: no [1]	47% ^v

- Recent infrastructural actions have been addressing:
 - Traffic calming,
 - Improving recognisability of road categories.

(Source: national sources)

Traffic laws and regulations

Table 8: Description of the regulations in the Netherlands in relation to the most commonregulations in other European countries. (Sources: [1] DG-TREN, 2005; [2] nationalsources; [3] DG-TREN, 2010 [4] DG-TREN, 2008)

Regulations in the Netherlands	Most common in Europe (% of countries)
Allowed BAC level: 0.5%;	0.5‰ (60%)
 Novice drivers: 0.2‰; 	0.5‰ and 0.2‰ (both 30%)
 Professional drivers: 0.5‰ [1]. 	0.5‰ (30%) [1,2]
Phoning:	
 Hand held: prohibited 	Not allowed (97%) [2,3]
 Hands free: allowed [3] 	-
Use of restraint systems:	
 Driver: obligatory 	Obligatory (all countries)
 Front passenger: obligatory 	Obligatory (all countries)
 Rear passenger: obligatory 	Obligatory (all countries)
 Children: obligatory [3] 	Obligatory on all seats (73%) [2,3]
Helmet wearing:	
 Motor riders: obligatory 	Obligatory (all countries)
 Moped riders: obligatory 	Obligatory (all countries)
(recommended for light mopeds)	
 Cyclists: not obligatory [3] 	Recommended (25% ^{v1}) [2,3]
 New cars have to be fitted with 	
dedicated day time running lights [4].	
 A demerit point system is in place [3]. 	



^v Based on data of 18 countries (excl. AT, BE, CH, CZ, FI, FR, HU, IE, MT, NO, RO, SE). ^{vi} Based on data of 24 countries (excl. CH, CY, HU, LU, NO, PT).

• Enforcement

Table 9: Effectiveness of enforcement effort in the Netherlands according to an international respondent consensus (scale = 0-10) (Source: DG-TREN, 2010)

Issue	Score for The Netherlands	Most common in Europe (% of countries)
Speed legislation enforcement	-	7 (35%)
Seat-belt law enforcement	-	7 (43%) ^{vii}
Child restraint law enforcement	-	6 (27% ^{viii})
Helmet legislation enforcement	-	9 (39% ^{ix})

Table 10: Performance of enforcement effort in the Netherlands according to an international respondent consensus (scale = is good, is improving, needs to do more) (Source: DG-TREN, 2010)

Issue	Score for The Netherlands	Most common in Europe (% of countries)
Speeding	Is improving	Is improving (50%)
Drink driving	Is improving	Is improving (79%) ^{ix}
Seat belt use	Is improving	Is improving (52% [×])

Road user education and training

Table 11: Road user education and training in the Netherlands, compared to the situation in other European countries. (Sources: [1] ROSE25, 2005; [2] ETSC, 2011; [3] national sources)

Education and training in the Netherlands	Most common in Europe (% of countries)
 General education programmes: Primary school: compulsory Secondary school: compulsory Other groups: The Netherlands established principles of 'lifelong road safety education'. The six target groups cover persons aged from 0 to over 60. 	Compulsory (65% ^{xi}) Compulsory (50% ^{xii}) [1,2] -
Driving licences thresholds:	
 Passenger car: 18 years Motorised two wheeler: 18 years; 21 years for engines above 25kW. Busses and coaches: 21 years 	18 years (79%) 18 years (low categories) and higher ages for faster vehicles (66%) 21 years (76%) ^{xiii} 21 years (70% ^{xiii}) to 21
 Lorries and trucks: 21years 	21 years (79%) [2,3]



DaCoTA

The Netherlands established principles of 'lifelong road safety education'.

Enforcement effort is about average in the Netherlands.

- vii Based on data of 23 countries (excl. DE, DK, IE, IS, LU, NL and UK).
- viii Based on data of 22 countries (excl. DE, DK, IE, IS, LU, NL, RO and UK).
- ^{ix} Based on data of 24 countries (excl. BG, CH, IS, NO, PL and RO).
- ^x Based on data of 25 countries (excl. BG, CH, IS, NO and RO).
- ^{xi} Based on data of 26 countries (excl. BG, CH, NO and RO).
- xⁱⁱ Based on data of 24 countries (excl. BG, CH, MT, NO, RO and SK).
- xiii Based on data of 29 countries (excl. NO).
- xiv Based on data of 28 countries (excl. IE and NO).

Public campaigns

Table 12: Public campaigns in the Netherlands, compared to the situation in otherEuropean countries. (Sources: SUPREME, 2007; national sources)

Campaigns in the Netherlands	Most common issues in Europe (% of countries)
Organisation: – Ministry of Infrastructure and Environment (I&M); – Regional Road Safety Bodies (ROV); – Safe Traffic Netherlands (VVN); – TeamAlert.	
Main themes: – Drink-driving – Seat belts – Speeding – Child restraints – Blind spot crash prevention – Fatigue – Professional transport.	Drink-driving (83%) Seat-belt (73%) Speeding (53%) - - - -

Mandatory inspection periods in the Netherlands are similar to the most common periods.

• Vehicles and technology (national developments)

Table 13: Developments of vehicles and technology in the Netherlands, compared to the situation in other European countries. (Sources: TiS.PT, 2003; national sources)

Mandatory technical inspections	Most common in Europe (% of countries)
Passenger cars: every 12 months	Every 12 months (41%)
Motorcycles: every 12 months	Every 12 months (35%)
Busses or coaches: every 12 months	Every 12 months (41%)
Lorries or trucks: every 12 months	Every 12 months (41%) ^{xv}



^{xv} Based on data of 17 countries (excl.BG, CH, CY, CZ, EE, HU,LT, MT, NO, RO, SI, SK).



About one third of the road users on motorways offends the speed limit, even though the amount of speed tests per population is much higher than the European average.

No information on drink-driving in the Netherlands.

Road Safety Performance Indicators

Speed

Table 14: Number of speed checks in the Netherlands versus the European average (Source: ETSC, 2010)

Measure	2006	2008	% change	European average (2008)
Number of tests/1000 population	543	558	1%	90.8 ^{xvi}

Table 15: Percentage of speed offenders per road type in the Netherlands compared to the European average (Source: ETSC, 2010)

Road type	2001	2006	Average annual change	European average
Motorways	38%	36%	-5%	Not available
Rural roads	Not available	Not available	Not available	Not available
Urban roads	Not available	Not available	Not available	Not available

Table 16: Mean speed per road type in the Netherlands compared to the European average (Source: ETSC, 2010)

Road type	2001	2009	Average annual change	European average
Motorways	115 km/h	115 km/h	-0.1%	Not available
Rural roads	Not available	Not available	Not available	Not available
Urban roads	Not available	Not available	Not available	Not available

Alcohol

Table 17: Road side surveys for drink-driving in the Netherlands compared to the European average (Source: ETSC, 2010)

Measure	2006	2008	% change	European average (2008)
Number of tests/1000 population	Not available	Not available	Not available	145.8 ^{xvii}
% tested over the limit	Not available	Not available	Not available	Not available



^{xvi} Based on data of 21 countries (excl. BE, CH, DE, EE, IE, IS, MT, PT and UK).
 ^{xvii} Based on data of 17 countries (excl. BE, BG, CH, CZ, DE, IS, LU, LV, MT, NL, RO, SK and UK.).

The age of the car fleet in the Netherlands is about the European average, with somewhat less cars older than 10 years.

Seat-belt and helmet wearing rates are very high in the Netherlands, except for cyclists.

• Vehicles

Table 18: State of the vehicle fleet in the Netherlands compared to the European average (Source: ETSC, 2009)

Vehicle fleet in the Netherlands	European average
Cars per age group (year):	Passenger cars (2009) ^{xviii}
– 11% ≤ 2 years,	12% ≤ 2 years,
- 19% 2 to 5 years,	19% 2 to 5 years,
- 32% 6 to 10 years,	27 % 6 to 10 years,
– 38% > 10 year.	42% >10 years
EuroNCAP occupant protection score of cars (new cars	
sold in 2008):	
 5 stars: no information 	49%
 4 stars: no information 	35%
 3 stars: no information 	6%
 2 stars: no information 	1%^^^

Protective systems

Table 19: Protective system use in the Netherlands versus the average in Europe (Source: Vis & Eksler, 2008; national sources; OECD/ITF, 2011)

Use of protective systems in the Netherlands	European average
 Daytime seat belt wearing in cars and vans (2010): 	(2007)
– 97% front,	85% front ^{xx} ,
 97% (car), 87% (van) driver 	Not available
 97% front passenger 	Not available
– 82% rear,	60% rear ^{**!} ,
 87% child restraint systems (2006) 	Not available
Helmet use:	
 99% motor rides, 	Not available
 96% moped riders 	Not available
 No information on % cyclists 	Not available



^{xviii} Based on data of 22 countries (excl. BG, DK, EL, FR, IS, MT, PT and SK).

xix Based on data of 27 countries (excl. CY, IS and MT).

^{xx} Based on data of 25 countries (excl. AT, EL, IS, LT and RO); data of SK (2008); data of BE, CH, DK, IE, MT, NL (2006); data of HU, IT, NO, PT (2005); data of LU (2003)

^{xxi} Based on data of 22 countries (excl. CY, EL, ES, IS, IT, LT, RO and SK); data of BE, CH, DK, IE, MT, NL (2006); data of HU, NO, PT (2005); data of LU (2003).







EU-30 Average

General positioning

120



Figure 2: Development of reported fatalities per million inhabitants between 1991 and 2010. (Source: CARE, Eurostat).





Transport

About 1 in 5 fatalities is a cyclist in the Netherlands, which is much more than the European average.

In the Netherlands, fatalities among elderly people are overrepresented.

In the Netherlands, relative many fatalities happen on junctions and rural roads.



Transport mode

Table 20: Reported fatalities by mode of road transport in the Netherlands compared to the European average of the last year available (Source: CARE, national sources).

Transport mode	2001	2009	Average annual change	% in 2009	European average (2009 ^{xxii})
Pedestrians	106	63	-4%	10%	18%
Car occupants	475	288	-6%	45%	47%
Motorcyclists	76	68	-0%	11%	13%
Mopeds	78	47	-4%	7%	2%
Cyclists	195	138	-4%	21%	5%
Bus/coach occupants	1	3	-	0%	<1%
Lorries or truck occupants	53	25	-2%	4%	4%

Age, gender and nationality

Table 21: Reported fatalities by age, gender and nationality in the Netherlands versus the European average of the last year available (Source: CARE, national sources).

Age and gender	2001	2009	Average annual change	% in 2009	European average (2009 ^{VIII})	
Females					24%	
0-14 years	14	10	2%	2%	1%	
15 – 17 years	15	12	5%	2%	1%	
18 – 24 years	25	25	7%	4%	4%	
25 – 49 years	72	38	-7%	6%	7%	
50 – 64 years	39	23	-4%	4%	3%	
65+ years	81	67	-2%	10%	7%	
Males					75%	
0-14 years	33	13	-4%	2%	2%	
15 – 17 years	41	14	-11%	2%	2%	
18 – 24 years	137	101	-2%	16%	13%	
25 – 49 years	291	153	-7%	24%	31%	
50 – 64 years	102	68	-2%	11%	12%	
65+ years	139	120	-1%	19%	12%	
Nationality of driver or rider killed						
National	958	624	-5%	97%	Not available	
Non-national	35	20	-3%	3%	Not available	

Location

Table 22: Reported fatalities by location in the Netherlands compared to the European average of the last year available (Source: CARE, national sources). Motorways and junctions are part of built-up and rural areas.

Location	2001	2009	Average annual change	% in 2009	European average (2009 ^{VIII})
Built-up areas	335	227	-4%	35%	33%
Rural areas	658	415	-5%	64%	49%
Motorways	124	83	3%	13%	5%
Junctions	327	221	-4%	34%	12%

^{xxii} Based on data of 28 countries (excl. NO, LT); data of FR, IE, MT, SE (2008).

Lighting and weather conditions

Table 23: Reported fatalities by lighting and weather conditions in the Netherlands compared to the European average of the last year available (Source: CARE, national sources).

Conditions	2001	2009	Average annual change	% in 2009	European average (2009 ^{xxiii})
Lightning conditions					
During daylight	620	412	-4%	64%	55%
During nighttime	334	205	-5%	32%	39%
Weather condition					
While raining	115	50	-7%	8%	10%

Single vehicle crashes

Table 24: Reported fatalities by type in the Netherlands compared to the European average of the last year available (Source: CARE, national sources).

Crash type	2001	2009	Average annual change	% in 2009	European average (2009 ^{xxiv})
Single vehicle crash	407	54	-15%	8%	40%

Under-reporting of casualties

- Fatalities: 84% (2010). The registration rate differs between mode of transport:

Table 25: Police-registration rate of traffic fatalities in the Netherlands by mode of transport in 2010 (Source: national sources).

Registration rate in 2010				
Pedestrian	86%			
Bicycle	73%			
Moped	77%			
 Motorcycle 	95%			
– Car/van	90%			
 Lorry/bus 	83%			
_ Other	65%			
Total	84%			

 Hospitalised: ca. 50% for crashes with motorized vehicles involved; less than 10% for crashes without motorized vehicles involved (2009). Also, this registration rate differs between mode of transport, location etc.

(Source: national sources)



^{xxiii} Based on 25 countries (excl. IE, IT, LT, NO, SI); data of AT, BE, DK, EE, FI, FR, MT, SE (2008). ^{xxiv} Based on 27 countries (excl. IE, LT, NO); data of AT, BE, DK, EE, FI, FR, MT, SE (2008).

Somewhat more fatalities occur during daylight; the share of (registered) fatalities in single vehicle crashes is much lower than the European average.



Risk figures



Motorcycles, mopeds, youngsters and elder people have the highest risks in the Netherlands.





Figure 4: Reported fatalities by million inhabitants in the Netherlands in 2009 (Sources: CARE, OECD/ITF, 2011).













Social Cost

Total costs of road crashes (fatalities and injuries): 12.3 billion Euros (2003).
 Percentage of GDP: 2.5%.

(Source: WHO, 2009).

Table 26: Cost (in million Euro) per injury type in the Netherlands versus the European average (Source: Bickel et al., 2006).

Injury type	Value	European average ^{xxv}
Fatal	1.78	1.28
Hospitalised	0.24	0.18
Slightly injured	0.02	0.02

Estimated costs of road safety are higher in the Netherlands than on average in Europe.



xxv Based on data of 20 countries (excl. BG, DE, FI, FR, HU, IS, LT, NO, RO and SK).





In the Netherlands, the Sustainable Safety vision is a cornerstone of RS policy, in which vulnerable road users – like cyclists – get much attention.



Safety position

- The Netherlands is one of the best performing countries.

Scope of problem

- About 1 in 5 fatalities is a cyclist in the Netherlands, which is much more than the European average. Cycling is very common in the Netherlands. Helmet wearing is not obligatory and wearing rates are very low. Motorcycles and mopeds have the highest risks in the Netherlands.
- In the Netherlands, fatalities among elderly people are overrepresented. Together with youngsters, they have also the highest risks.
- In the Netherlands, relative many fatalities happen on junctions and rural roads.
- About one third of the road users on motorways offends the speed limit.

Recent progress

- The decline in fatalities per inhabitants is somewhat less than average in the Netherlands.
- Urban (30km/h) and rural (60km/h) access roads were implemented on a large scale from 1998. Also the amount of roundabouts on distributor road increased.
- Traffic enforcement increased during the last decades as a result of the establishment of dedicated regional traffic enforcement teams.

Remarkable road safety policy issues

- The Sustainable Safety vision is a cornerstone of the RS policy in the Netherlands. It aims for prevention of fatalities and reduction of the probability to get seriously injured.
- There is a lifelong road safety education for road users, divided in six target groups.
- Infrastructural guidelines in the Netherlands are directed at traffic calming and improving recognisability of road categories.
- The Netherlands has a 0.2‰ drink-driving limit for novice drivers, as is the case in 30% of the European countries.
- The amount of speed tests per population is much higher than the European average.
- In the Netherlands, it is known how much casualties are registered by the police by combining different sources.





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